



Report to North Yorkshire Health and Wellbeing Board **24th May 2019**

1.0 Purpose of Report

- 1.1 The Purpose of this report is to provide the members of the Health and Wellbeing Board with an overview of the soon to be North Yorkshire Safeguarding Children Partnership. The proposed service change will combine current North Yorkshire Children's Trust with the North Yorkshire Safeguarding Children Board.
- 1.2 The initial proposal is attached and provides details regarding these changes, which may be subject to additional changes as a result of the consultation. A final proposal will be published no later than the 29th June 2019.

2.0 Recommendations

- 2.1 The Health and Wellbeing Board to note the North Yorkshire Safeguarding Children Partnership proposal.
- 2.2 The Health and Wellbeing Board to agree the combining of the North Yorkshire Children's Trust and North Yorkshire Safeguarding Children Board to create the North Yorkshire Safeguarding Children Partnership.

3.0 Author

- 3.1 James Parkes, NYSCB Board Manager

Proposal for the Multi-Agency Safeguarding Arrangements (MASA) In North Yorkshire

March 2019

Introduction

1. This report sets out the proposal for the new MASA for North Yorkshire, following the publication of Working Together to Safeguard Children, July 2018 (WTSC, 18).
2. The three safeguarding partners who are responsible for the MASA arrangements in North Yorkshire are the Chief Executive of North Yorkshire County Council (NYCC), the Accountable Officer of the Clinical Commissioning Group's (CCG) and the Chief Constable of North Yorkshire Police (NYP). It has been agreed within North Yorkshire that the lead officers will delegate their function to the following Officers: (see Chapter 3.13 p75)
 - Director of Children Services, NYCC
 - Executive Nurse, CCG's
 - Assistant Chief Constable, NYP

The nominated senior officer in their agency will have responsibility and authority for ensuring full participation of these arrangements.

3. The purpose of these local arrangements are to support and enable local organisations and agencies to work together in a system where:
 - Children are safeguarded and their welfare promoted;
 - Partner organisations and agencies collaborate, share and co-own the vision for how to achieve improved outcomes for vulnerable children;
 - Organisations and agencies challenge appropriately and hold one another to account effectively;
 - There is early identification and analysis of new safeguarding issues and emerging threats;
 - Learning is promoted and embedded in a way that local services for children and families can become more reflective and implement changes to practice;
 - Information is shared effectively to facilitate more accurate and timely decision making for children and families.

In order to work together effectively, the safeguarding partners with other local organisations and agencies should develop processes that:

- Facilitate and drive action beyond usual institutional and agency constraints and boundaries;
- Ensure the effective protection of children is founded on practitioners developing lasting and trusting relationships with children and their families.

To be effective, these arrangements should link in with other local strategic partnership work which support children and families. This will include other public boards including: Health and Wellbeing Boards, Adult Safeguarding Boards, Channel Panels, Improvement Boards, Community Safety Partnerships, the Local Family Justice Board and MAPPAs.

4. The MASA will look to amalgamate the North Yorkshire Children’s Trust Board within the new safeguarding partnership arrangements. *Further discussions need to be undertaken around this area.*
5. Relevant agencies are those organisations and agencies whose involvement the safeguarding partners consider is required to safeguard and promote the welfare of local children. Strong, effective multi-agency arrangements are ones that are responsive to local circumstances and engage the right people.

Relevant agencies¹ in North Yorkshire have been identified to include but not exclusively so:

Education and Early Years
Education (Maintained, Academies, Independent, FE, HE)
Early Years
Health
North Yorkshire County Council Public Health
North Yorkshire County Council Health and Adult Service
Tees Esk Wear Valley NHS Foundation Trust
NHS England
Harrogate and District NHS Foundation Trust
Bradford District Care NHS Foundation Trust
York Teaching Hospital NHS Foundation Trust
Primary Health Care (Pharmacy, Opticians)
General Practitioners
Yorkshire Ambulance Service
Humber Teaching Foundation Trust
Airedale, Wharfedale and Craven CCG
South Tees Hospitals NHS Foundation Trust
Airedale NHS Foundation Trust
Leeds York Partnership Foundation Trust
Child Death Review Partnership

¹ The Child Safeguarding Practice Review and Relevant Agency (England) Regulations 2018

Vocare
Criminal Justice
CAFCASS
National Probation Service
Community Rehabilitation Company
Voluntary Sector
NSPCC
Community First Yorkshire
Commissioned services i.e. Compass, Horizons, IDAS
Local Government
District Councils
Youth Justice Service
NYCC Lead Executive Member for Children's Services
Public Services
British Transport Police
Police, Fire and Crime Commissioner
North Yorkshire Fire Service
Army Welfare Service
Miscellaneous
Faith Groups
Lay Members
Youth Voice Executive

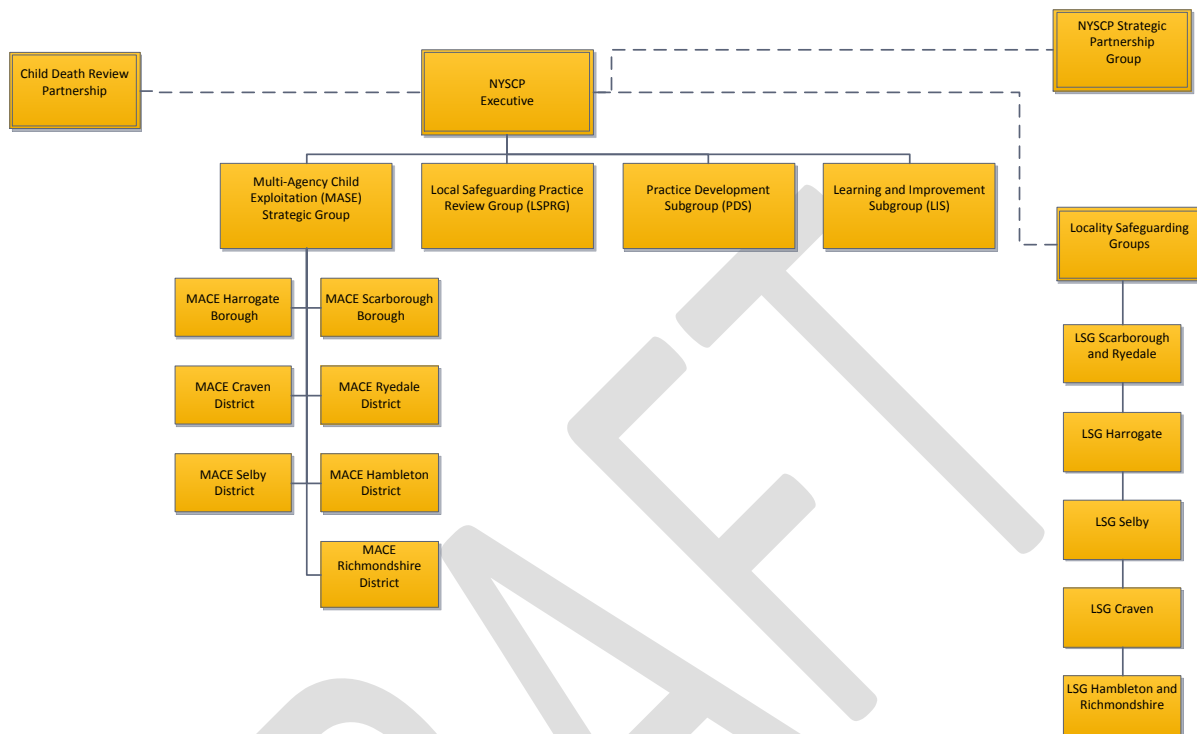
Partnership name

6. North Yorkshire Safeguarding Children Board (NYSCP) and the North Yorkshire Children's Trust (if agreed) will change its name to North Yorkshire Safeguarding Children Partnership (NYSCP).

Vision and Values

7. NYSCP will adopt the Young and Yorkshire Strategy developed by the Children's Trust which set out the plan for all children, young people and families living in North Yorkshire.
8. The strategic headings will be amended to Safe, Happy, Healthy and Achieving
9. Vision: *To be identified by the partnership in due course*
10. Values: *To be identified by the partnership in due course*
11. NYSCP Priorities for 2019/2020 will be identified by the partnership in due course

12. The following structure chart outlines the new proposed arrangements for NYSCP.



13. NYSCP Executive Partnership (or Chief Officers Group)

Overview: To provide the strategic direction for the NYSCP in line with national, regional and local objectives and priorities. This will be lead through the NYSCP Young and Yorkshire Strategy and NYSCP Work Plan and reviewed in the yearly report regarding progress against the priorities. The group will maintain and develop links with all current and potential partnership agencies such as Health and Wellbeing Board, Community Safety Partnership, Systems Leadership Group and Safeguarding Adult Board. Reporting from the Chairs of the Subgroup Group will be tabled at the Executive where the chair will provide progress to the work plan/priorities.

Frequency: Bi monthly (6 times a year)

Length: 2.5hrs

Chair: Chair to be confirmed

Membership:

• Chair	• District Council
• Director of Children’s Services	• Education*
• Assistant Chief Constable	• Designated Nurse Safeguarding CCG
• Executive Nurse CCG	• Community First Yorkshire
• Safeguarding Board Manager	<i>*to identify membership via Learning Trust</i>

14. **NYSCP Strategic Partnership Group**

Overview: Bringing together all the members of the Executive with the relevant agencies to consider local priorities and national themes which will inform the NYSCP in delivering the priorities set out in Young and Yorkshire.

Frequency: Twice a year

Length: 1 day

Chair: *Chair to be confirmed*

Membership: (To reflect Relevant Agencies once confirmed in point 5)

15. **Local Safeguarding Practice Review Group (LSPRG)**

Overview: The LSPRG should identify improvements to practice and protecting children from harm and should maintain an open dialogue on an ongoing basis. LSPRG will enable the partnership to share concerns, highlight commonly-recurring areas that may need further investigation (whether leading to a local or national review), and share learning, including from success, that could lead to improvements elsewhere.² (to be developed in more detail by SPRG)

Frequency: Quarterly (4 times a year)

Length: 2 hrs

Chair: Designated Doctor for Safeguarding

Membership:

Membership	
Designated Doctor (Chair)	NYCC Head of LAC
Safeguarding Partnership Manager	NYCC Head of Early Help
NYP Detective Superintendent	HDFT Head of Safeguarding
CCG Designated Nurse	Safeguarding Unit Manager
TEVV Head of Safeguarding	Additional invited member*

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https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/729914/Working_Together_to_Safeguard_Children-2018.pdf

NYCC Head of Safeguarding	
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* Additional invited members will be identified from relevant health providers when considering cases for possible LSPR to ensure the relevant NHS provider organisations are included.

16. Practice and Development Subgroup (PDS)

Overview: The Practice Development Subgroup will:

- Assure and contribute to the development of strategic and operational child safeguarding practices in line with National and NYSCP Priorities.
- Provide challenge and hold partners and commissioned services to account with respect to Safeguarding Children practice.
- Where appropriate identify, initiate and take a lead on portfolio areas in relation to Safeguarding Children practice.
- Where appropriate appoint a lead officer with responsibility for identified portfolio work relating to Safeguarding Children practice.
- Where appropriate set up task and finish groups, with specific end dates, to action and conclude portfolio work relating to Safeguarding Children practice.
- Deliver additional responsibilities as directed by the NYSCP Executive Partnership Group.
- Maintain strong links, via the NYSCP Executive Partnership Group and other channels.

Frequency: Quarterly

Length: 3 hours

Chair: *Chair to be confirmed – Proposed Assistant Director, Designated Professional or Detective Chief Inspector*

Membership:

Core membership	Others to consider
(Chair)	Named Nurse Safeguarding Children Team, TEWV
Board Manager	CYPS Commissioning Manager
Policy & Development Officer	Head of Safeguarding Children, YTHFT
Head of Service Children's Social Care	Safeguarding Unit Manager, CYPS
National Probation Service	Named Nurse, Safeguarding Children, HDFT
Designated Doctor or Nurse, Safeguarding Children	Nurse Consultant Safeguarding Children & Adults, Primary Care
Head of Safer Communities, HAS	Head of Early Help
NYP Detective Chief Inspector	Public Health, Health Improvement Manager
Service Manager, Cafcass	Voluntary Sector
Education & Skills, NYCC	Education and Skills
Senior Strategy and Performance Officer, CYPS	Office of the Police and Crime Commissioner

Head of Early Years, NYCC	Head of Disabled Children's Services
Interchange Manager, CRC	

17. Learning and Improvement Subgroup (LIS)

Overview: Learning and Improvement Subgroup will:

- Be proactive in identifying, reporting and acting upon any appropriate examples of national learning, innovation and good practice in relation to safeguarding children on behalf of the NYSCB
- Review and analyse the NYSCB Multi-Agency Dataset and identify any performance, themes, trends and actions accordingly including challenge where appropriate
- Maintain the NYSCB Learning and Improvement Framework which is shared across agencies to enable organisations to be clear about their responsibilities, to learn from experience, to learn from good practice (positive and negative) and to improve services as a result
- Plan, coordinate, commission, and evaluate the impact of multi-agency safeguarding training and conferences
- In accordance with the NYSCB's Learning and Improvement Framework commission audits and research regarding significant themes arising from performance information, serious incident review outcomes and learning needs analysis. These will include but are not limited to:
 - Audits of agency compliance with their responsibilities as outlined in Working Together (2015)
 - Case file audits
 - Practitioner audits
 - School and Early Years audits
 - Partner audits where directed by the Executive/Board
- Analyse information from single and multi-agency audits and report any key learning themes to the NYSCB Executive and Practice Development subgroup
- Monitor, and where appropriate, direct the implementation of recommendations arising from audit activity, Serious Case Reviews or other forms of learning reviews
- Undertake any additional action as directed by the NYSCB Board or Executive

Frequency: Quarterly

Length: 3 hours

Chair: *Chair to be confirmed – Proposed Assistant Director, Designated Professional or Detective Chief Inspector*

Membership:

Core membership	Others to consider
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NYSCB Board Manager & Chair	Health and Wellbeing Adviser, Education & Skills, NYCC
NYSCB Policy & Development Officer	Nurse Consultant Safeguarding Children & Adults, Primary Care
Head of Safeguarding, Children's Social Care	Senior Strategy and Performance Officer, CYPS
Head of Safeguarding, TEWV	Early Years Lead Improvement Adviser
Head of Safeguarding Children, YTHFT	Interchange Manager, CRC
Senior Probation Officer, NPS	Health Improvement Manager
North Yorkshire Police	Head of Early Help
North Yorkshire Police	Voluntary Sector
Safeguarding Unit Manager, CYPS	Lead Advisor SEMH
Head of Safer Communities, HAS	Service Manager, Cafcass
Designated Doctor, Safeguarding Children	Named Nurse, Safeguarding Children, HDFT

18. Multi Agency Child Exploitation Strategic Subgroup (Heather to review following two sections)

Overview: The purpose of the MACE Strategic subgroup is to take ownership and accountability for the development and performance of the MACE arrangements across North Yorkshire. Members will support the development of robust and effective practices and procedures, as well as providing oversight and scrutiny for the strategic development and operational activity of MACE. The group will go on to be responsible for the creation, progression and management of the MACE strategic action plans and management of MACE arrangements.

Frequency: Quarterly

Length: 2hrs

Chair: Safeguarding Unit Manager

Membership:

Core membership	
NYCC Safeguarding Unit Manager	CCG - Designated Nurse
Partnership Manager	NY Police - Detective Superintendent
Policy and Development Officer	NY Police - Detective Chief Inspector
NYCC Head of Safeguarding	Head of Engagement and Governance
NYCC Head of LAC and Permanence	Head of Safer Communities, Policy and Partnerships
NYCC Head of Early Help	

19. MACE Practitioner Groups

Overview: Members will be responsible for driving forward performance, as well as disseminating the learning and action plans within their own organisations. They will

ensure that the MACE procedure is embedded into day to day practice. The group will also undertake scoping and research of local, regional and national developments in policy and practice surrounding MACE.

The group will act as the conduit between strategic management and operational practice and provide quarterly updates to the NYSCP Practice Development Sub-Group. The MACE Strategic Group is a NYSCP Executive priority and therefore it is requested that members who attend prioritise these meetings and actions given and as such activity will be reported quarterly to the NYSCP Executive.

Proposed new wording structure.

- **Level One – Child/Children or Young Person(s) related** –this involves the identification, risk assessment and risk management of those children identified as being at risk of child exploitation and incorporates three key components:
 1. Initial identification of risk through a safeguarding referral into the MAST
 2. Multi-Agency risk assessment and risk management of children at risk of exploitation
 3. Locality mapping meetings for all high risk cases and where a specific risk is identified that requires the need to explore the detailed links between children as directed by the MACE Level 2 meeting (see criteria in Section 8 below).
- **Level Two - Perpetrator and Community Intelligence** – information relating to a perpetrator or potential perpetrator and/or community intelligence. This involves the following four components:
 1. The identification and assessment of perpetrators or potential perpetrators of child exploitation
 2. The sharing of community intelligence related to perpetrators or potential perpetrators as well as locations where harm is being caused within communities.
 3. The sharing of details of children identified as at risk of exploitation through the Level 1 MACE process, to identify the community links between victims, perpetrators and locations. This includes any concerns raised by private care home providers around OOLAC children placed in North Yorkshire
 4. To develop a robust locality partnership action plan to develop intelligence, pursue and prosecute perpetrators and disrupt exploitation activity within communities.

Frequency: Monthly in 7 geographical areas

Length: 2hrs

Chair: NYSCB Policy and Development Officer

Membership: Agreed Locally

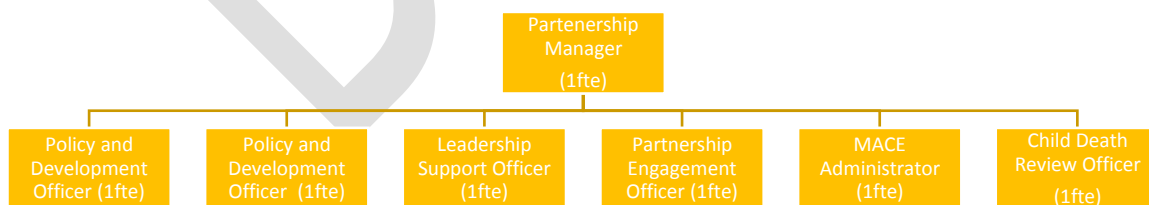
Interboard, Systems leadership and Safeguarding Locality Group to be added once confirmed.

Child Death Overview Panel

20. The Child Death Overview Panel (CDOP) arrangements are undertaken cross-border and cover the geographical areas of City of York and North Yorkshire County Council, with learning enhanced by collaboration with other regional neighbours.
21. It has been agreed by the Child Death Review Partners (CDRP), namely the Clinical Commissioning Groups across York and North Yorkshire and both Local Authorities, that CDOP will report to the Safeguarding Children Partnership
22. Arrangements in each local authority, given that the statutory CDRP make up two of the three Safeguarding Partners; the third being North Yorkshire Police who are also involved in CDOP processes.
23. The CDOP is chaired by a senior manager from Public Health, York and will be agreed on an annual basis.
24. CDOP will continue to provide reports on activity to each of the York and the North Yorkshire Safeguarding Children Partnerships and will publish an Annual Report.
25. Information will also be shared during the Regional CDOP meeting that takes place twice a year

Staffing Structure

26. The NYSCP Business Unit proposed staffing structure will comprises of:



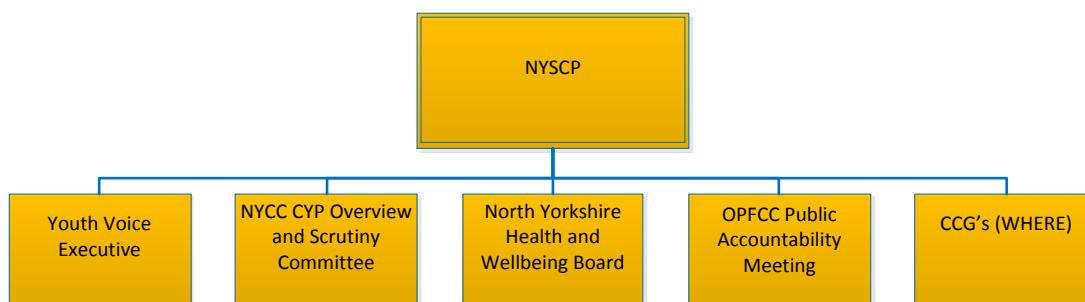
Funding arrangements

27. The three partners have agreed to maintain the current budget based on the below contributions for 2019/20. With the view to negotiate the budget contributions for 2020/21 and beyond.
28. NYSCP budget for 2019/20 will be £252,861.00 made up from:

North Yorkshire County Council	£124,900
North Yorkshire and York CCG's	£79,761
North Yorkshire Police	£33,050
CAFCASS	£550
National Probation Service	£1433,65
Community Rehabilitation Company	£2600
City of York (CDOP)	£12,000
Total	£252,861.00

Independent Scrutiny

29. WTSC (2018) states that the role of independent scrutiny is to provide assurance in judging the effectiveness of multi-agency arrangements to safeguard and promote the welfare of all children in a local area, including arrangements to identify and review serious child safeguarding cases. This independent scrutiny will be part of a wider system which includes the independent inspectorates' single assessment of the individual safeguarding partners and the Joint Targeted Area Inspections.
30. The independent scrutineer in WTSC (2018) is set out to consider:
- How effectively the arrangements are working for children and families as well as for practitioners.
 - How well the safeguarding partners are providing strong leadership
 - Agree with the safeguarding partners how this will be reported.
 - Work with safeguarding partners to produce an annual report
31. The proposal for scrutiny of the NYSCP will form a part of a scrutiny framework which will comprise of a NYSCP Chair who will have a role profile (*Non-executive chair, who has local knowledge with expertise in child safeguarding and effective partnerships.*) that will chair the NYSCP Executive and NYSCP Partnership Group in addition the NYSCP Chair will provide a Scrutiny summary report of how effective the MASA are in North Yorkshire and will act as a constructive critical friend and promote reflection to drive continuous improvement.
32. As part of the framework of scrutiny NYSCP will biannually consult with the relevant agencies who sit on the NYSCP Partnership Group to ensure wider partnership involvement and scrutiny of the NYSCP Executive. In addition updates to the following external scrutiny boards which feed into the three partner organisation to ensure there is wider scrutiny. These will consist of:



33. To ensure scrutiny of the partnership NYSCP will continue to undertake audit activity as established under the NYSCB. These will comprise of the following activity:

- Section 11 Audit
- Schools Safeguarding Audit
- Voluntary Sector
- Early Years Audit
- Multi-Agency Audits
- Practitioner Audit
- CDOP – Case Reviews
- Learning Lessons Reviews
- National Safeguarding Reviews
- Local Safeguarding Reviews
- Thematic Reviews

34. The Scrutiny framework will help to deliver against the Young and Yorkshire priorities within the plan to ensure all children and young people are Safe, Healthy, Happy and Achieving. This will then help to identify the future priorities for NYSCP.

Time Line

35. The following dates are proposed for the NYSCP timeline:

25 th March	NYSCB Board Meeting / Draft Proposal to be consulted
25 th March – 19 th April	Consultation with Relevant agencies*
22 nd April – 6 th May	The three partners Review comments
24 th May	Final Version of the NYSCP arrangements to SLB
3 rd June	Last NYSCB Executive / Approval of Final NYSCP arrangements
24 th June	Last NYSCB Board Meeting
29 th June	Notify the DfE of the intended arrangements
29 th Sept	Launch Date of the new NYSCP

*Three Partners to identify organisational meeting to sign off the arrangements.

James Parkes, NYSCB Board Manager, March 2019